ARDS AND NORTH DOWN BOROUGH COUNCIL

26 October 2022

Dear Sir/Madam

You are hereby invited to attend a meeting of the Environment Committee of the Ards and North Down Borough Council which will be held virtually on Zoom on **Wednesday**, **2 November 2022** commencing at **7.00pm**.

Yours faithfully

Stephen Reid
Chief Executive
Ards and North Down Borough Council

AGENDA

- Apologies
- 2. Declarations of Interest
- 3. Environment Directorate Budgetary Control Report month 6 to 30 September 2022 (Copy attached)
- 4. Q1 Service Plan Performance Report for Regulatory Services (Copy attached)
- 5. Neighbourhood Environment Team Q2 Activity Report (1 July 2022 to 30 September 2022) (Copy attached)
- 6. Notices of Motion
- 6.1 Notice of Motion submitted by Councillor Adair and Councillor Edmund

That this Council agrees to install signage to identify the townlands of Ballyblack and Kirkistown and that officers are tasked to bring forward proposals to incorporate townland signage across our Borough.

7. Any Other Notified Business

Circulated for information

(a) Northern Ireland (NI) Local Authority Collected Municipal (LACM) Waste Statistics Latest Publication – Recycling Rates (correspondence from Department of Agriculture, Environment and Rural Affairs attached)

IN CONFIDENCE

- 8. Trial of Vehicle Mounted Solar Panels (Report attached)
- 9. Council Strategic Waste Management Arrangements Update (Report attached)
- 10. Renewal of Tender for Glass Processing (Report attached)
- 11. Follow Up Report Regulation of HRC Use (Copy attached)

MEMBERSHIP OF ENVIRONMENT COMMITTEE (16 Members)

| Alderman Carson | Councillor Greer |
|---------------------------|-------------------------------|
| Alderman McDowell (Chair) | Councillor Irwin |
| Alderman M Smith | Councillor Johnson |
| Alderman Armstrong-Cotter | Councillor Woods (Vice Chair) |
| Councillor Boyle | Councillor MacArthur |
| Councillor Cathcart | Councillor McAlpine |
| Councillor Cummings | Councillor McKee |
| Councillor Edmund | Councillor Smart |

ITEM 3

Ards and North Down Borough Council

| Report Classification | Unclassified |
|-----------------------------|--|
| Council/Committee | Environment Committee |
| Date of Meeting | 02 November 2022 |
| Responsible Director | Director of Environment |
| Responsible Head of Service | Head of Finance |
| Date of Report | 25 October 2022 |
| File Reference | FIN45 / 40012 |
| Legislation | Section 5 Local Government Finance Act (NI) 2011 |
| Section 75 Compliant | Yes □ No □ Not Applicable ⊠ |
| Subject | Environment Directorate Budgetary Control Report – September 2022 |
| Attachments | |

This Environment Directorate's Budgetary Control Report covers the 6-month period 1 April 2022 to 30 September 2022. The net cost of the Directorate is showing an overspend of £925k (7.7%) – box A on page 3. However, £614k of this is due to covid, electricity, gas and vehicle fuel pressures which are mitigated in the Council's Budgetary Control Report (presented to the Corporate Services Committee) by Ear-Marked Fund transfers.

Explanation of Variance

Environment's budget performance is further analysed on pages 4-6 into 3 key areas:

| Report | Туре | Variance | Page |
|----------|------------------------------|------------------|------|
| Report 2 | Payroll Expenditure | £312k adverse | 3 |
| Report 3 | Goods & Services Expenditure | £785k adverse | 3 |
| Report 4 | Income | £172k favourable | 3 |

Explanation of Variance

The Environment Directorate's overall variance can be summarised by the following table:-

| Туре | Variance £'000 | Comment |
|---------------------|-------------------|---|
| Payroll | 312 | Environment HQ - Covid related - £183k ¹ (this is offset by Ear-Marked Fund transfer in the Council BCR). Waste & Cleansing - £245k - overtime £115k; base salaries & agency £138k. Assets & Property - (£70k) - vacancies Regulatory Services - (£46k) - vacancies_ |
| Goods & Services | | |
| Assets & Property | 856 | Electricity - £254k ¹ Gas - £71k ¹ Vehicle fuel - £106k ¹ (the above are offset by Ear-Marked Fund transfers in the Council BCR). Vehicle maintenance - £122k Property Maintenance - £164k – increased reactive maintenance. Technical Services - £61k – refurbishment work. |
| Income | | |
| Waste & Cleansing | (147) | Arc21 recycled waste income – (£121k). |
| Assets & Property | (53) | Wind turbine (£34k) |
| Regulatory Services | 28 | Building Control - (£121k) – plan fees (£81k); property certificates (£27k). Licensing - £105k – Off street car parks £75k; Licensing £21k. Neighbourhood Environment - £44k – fines. |

¹ Funds from the Earmarked Fund have been released to mitigate these exceptional costs to date. This will be kept under review as the year progresses.

| PORT 1 | | | | | | |
|--|------------------------|------------------------|--------------------|----------------------|--------------|--|
| | BUDGETARY CON | TROL REPOR | Γ | | | |
| Period 6 - September 2022 | | | | | | |
| | Year to Date Actual | Year to Date Budget | Variance | Annual Budget | Variance | |
| | £ | £ | £ | £ | % | |
| Environment | | | | | | |
| 200 Environment HQ | 295,402 | 93,000 | 202,402 | 188,500 | 217.6 | |
| 210 Waste and Cleansing Services | 8,129,258 | 8,092,100 | 37,158 | 15,532,800 | 0.5 | |
| 220 Assets and Property Services | 4,411,938 | 3,679,200 | 732,738 | 7,177,100 | 19.9 | |
| 230 Regulatory Services | 166,401 | 213,700 | (47,299) | 454,900 | (22.1) | |
| Total | 13,002,998 | 12,078,000 | A 924,998 | 23,353,300 | 7.7 | |
| PORT 2 PAYROLL RI | EDODT | | | | | |
| FORTZ FAIROLL RI | LFORT | | | | | |
| | £ | £ | £ | £ | % | |
| Environment - Payroll | | | | | | |
| 200 5 | 250 525 | 70.000 | 402.525 | 455,000 | 224.0 | |
| 200 Environment HQ 210 Waste and Cleansing Services | 260,535 3,909,070 | 78,000 | 182,535 245,270 | 156,800 7,306,000 | 234.0 6.7 | |
| 220 Assets and Property Services | 933,641 | 3,663,800 1,003,800 | (70,159) | 2,019,900 | (7.0) | |
| 230 Regulatory Services | 944,226 | 990,000 | (45,774) | 1,990,400 | (4.6) | |
| 250 Regulatory Services | 944,226 | 990,000 | (43,774) | 1,990,400 | (4.0) | |
| Total | 6,047,472 | 5,735,600 | B 311,872 | 11,473,100 | 5.4 | |
| PORT 3 GOODS & SERV | IICES DEDORT | | | | | |
| PORTS GOODS & SERV | ICES REPORT | | | | | |
| | £ | £ | £ | £ | % | |
| Environment - Goods & Servic | | _ | _ | _ | | |
| | | | | | | |
| 200 Environment HQ | 34,867 | 15,000 | 19,867 | 31,700 | 132.4 | |
| 210 Waste and Cleansing Services | 4,860,149 | 4,920,900 | (60,751) | 9,220,000 | (1.2) | |
| 220 Assets and Property Services | 4,085,656 | 3,230,000 | 855,656 | 5,795,000 | 26.5 | |
| 230 Regulatory Services | 318,049 | 347,500 | (29,451) | 725,900 | (8.5) | |
| Total | 9,298,721 | 8,513,400 | C 785,321 | 15,772,600 | 9.2 | |
| PORT 4 INC | COME REPORT | | | | | |
| | DOME REPORT | | | | | |
| Environment Income | £ | £ | £ | £ | % | |
| Environment - Income | | | | | | |
| 200 Environment HΩ | | | _ | | | |
| 210 Waste and Cleansing Services | (639,961) | (492,600) | (147,361) | (993,200) | (29.9) | |
| 220 Assets and Property Services | (607,359) | (554,600) | (52,759) | (637,800) | (9.5) | |
| | | | | | 2.5 | |
| 230 Regulatory Services | (1,095,874) | (1,123,800) | 27,926 | (2,261,400) | 2.5 | |
| Environment - Income 200 Environment HQ | | | | | | |

RECOMMENDATION

It is recommended that the Council notes this report.

ITEM 4

Ards and North Down Borough Council

| Report Classification | Unclassified |
|-----------------------------|---|
| Council/Committee | Environment Committee |
| Date of Meeting | 2 November 2022 |
| Responsible Director | Director of Environment |
| Responsible Head of Service | Head of Regulatory Services |
| Date of Report | 24 October 2022 |
| File Reference | 43600 |
| Legislation | |
| Section 75 Compliant | Yes X No □ Other □ If other, please add comment below: |
| Subject | Regulatory Services Service Plan Report Q1 22/23 |
| Attachments | Quarterly Performance Report |

Context

Members will be aware that the Council is required, under the Local Government Act 2014, to have in place arrangements to secure continuous improvement in the exercise of its functions. To fulfil this requirement the Council approved the Performance Management Policy and Handbook in October 2015. The Performance Management Handbook outlines the approach to Performance Planning and Management process as:

- Community Plan published every 10-15 years
- Corporate Plan published every 4 years (Corporate Plan Towards 2024 in operation)
- Performance Improvement Plan (PIP) published annually (for publication 30 September 2021)
- Service Plan developed annually (approved April/May 2021)

The Council's 17 Service Plans outline how each respective Service will contribute to the achievement of the Corporate objectives including, but not limited to, any relevant actions identified in the PIP.

Reporting approach

The Service Plans will be reported to relevant Committees on a quarterly basis as undernoted:

| Reference | Period | Reporting Month |
|----------------|--------------------|-----------------|
| Quarter 1 (Q1) | April – June | September |
| Q2 | July – September | December |
| Q3 | October – December | March |
| Q4 | January - March | June |

The report for Quarter 1 2022-23 is attached.

Key achievements:

Building Control is extremely busy and is meeting the increased demand and
is therefore generating a larger than expected income. The Licensing
Department also face the increased demand of interpreting changing
legislation and guidance from the NI Executive as well as being short staffed.
The enforcement element of NET have struggled to maintain and recruit staff,
despite being 65% down on personnel the staff continue to patrol the hotspot
areas across the borough.

Emerging issues:

- The 'after use' surveys that all Regulatory Service users receive have an
 extremely low uptake. This is important as our four customer service
 objectives use this data to report on our performance. This is despite many
 attempts to encourage and make is easy for people to access and fill out.
- The education programmes have not developed as quickly as expected due to staff shortages and working with schools is more challenging as a result of the pandemic.
- Recruitment continues to be problematic.

Action to be taken:

- The organisation and Regulatory Services are exploring ways to speed up recruitment as well as appeal to more people as a potential employer.
- The development of the education programme has now fully commenced and will be reported on separately.
- Service Unit Managers will organise focus groups to ascertain customer satisfaction.

RECOMMENDATION

It is recommended that the Council notes the report.

Quarterly Performance Report - Regulatory Services

Generated on: 24 October 2022

Last Update Q1 2022/23

| Performance Data Traffic Light Icon | PI Short Name | Performance Data Current Value | Performance Data Current Target |
|---|---|-----------------------------------|------------------------------------|
| | Deliver LHLH grants through RCIF | On Target | £0.00 |
| | Redesign the delivery model for the Environmental CLEAR programme to year 8's | Progressing | No |
| | % spend against budget | 19.21% | 100% |
| | % of all applications made online (cumulative) | 47% | 15% |
| | Maintain top 3 position for Fixed Penalty Enforcement in NI | No 5th | Yes |
| | Develop and implement Building Control awareness campaign | Progressing | No |
| | % customer satisfaction survey (services easily accessed) | 91% | 0% |
| | % customer satisfaction survey (Regulatory Services processes) | 93% | 0% |
| | % customer satisfaction survey (staff courtesy and helpful) | 93% | 0% |
| | % customer satisfaction survey (regulatory services outcomes) | 91% | 0% |
| | Develop a cross borough market working group | Progressing | No |
| | % Staff attendance | 90.3% | 95% |
| | % staff receiving regular team briefings | 100% | 100% |
| ? | Review of income generation - % self-sustained | Not available | 90% |
| | Implement agreed car park strategy | No | No |

ITEM 5

Ards and North Down Borough Council

| Report Classification | Unclassified |
|-----------------------------|---|
| Council/Committee | Environment Committee |
| Date of Meeting | 02 November 2022 |
| Responsible Director | Director of Environment |
| Responsible Head of Service | Head of Regulatory Services |
| Date of Report | 19 October 2022 |
| File Reference | 92009 |
| Legislation | Dogs NI Order 1983 Littter NI Order 1994 Clean Neighbourhoods and Environment Act (NI) 2011 |
| Section 75 Compliant | Yes ⊠ No □ Other □ If other, please add comment below: If other, please add comment below: |
| Subject | Neighbourhood Environment Team Q2 Activity report (1 July 2022 to 30 September 2022) |
| Attachments | Appendix A - List of Fixed Penalties Issued by Type and Location |

Introduction

The information provided in this report covers, unless otherwise stated, the period 1 July to 30 September 2022. The aim of the report is to provide members with details of some of the key activities of the team, the range of services it provides along with details of level of performance.

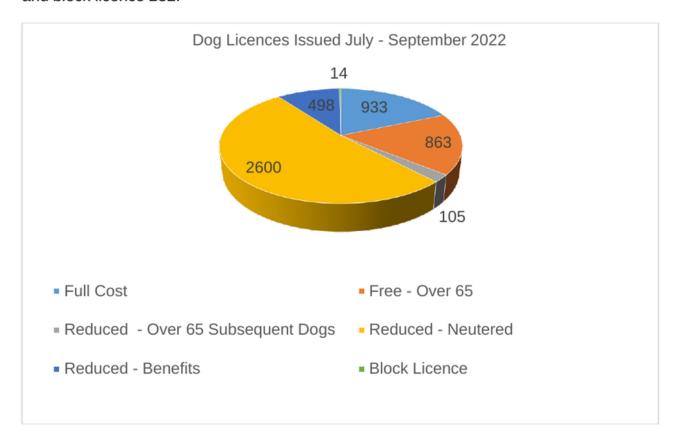
Applications to the Neighbourhood Environment Team

The Dogs (NI) Order 1983

It should be noted that these figures include block licences where one licence can be issued for multiple dogs in specific circumstances.

| | Period of Report | Same 3 months | Comparison |
|---|------------------|------------------|------------|
| | July – September | July - September | |
| | 2022 | 2021 | |
| Dog licences issued during the three months | 4999 | 4913 | |

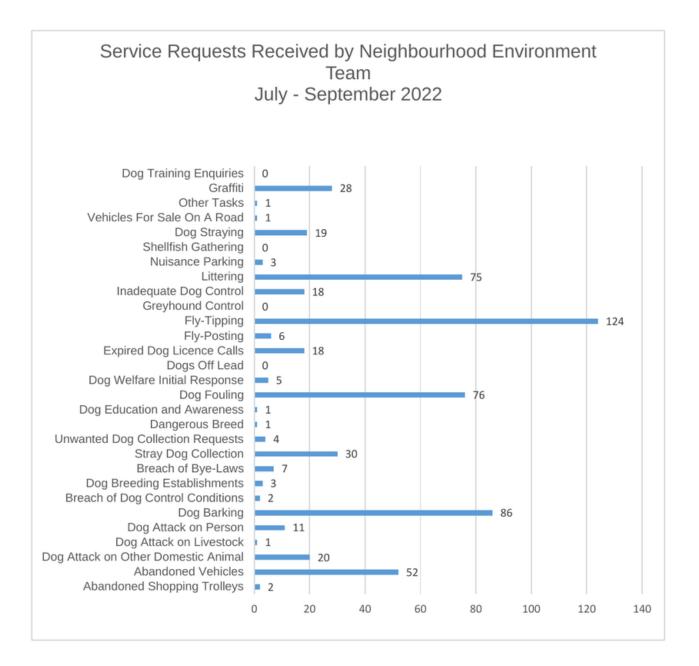
Concessionary licences remain at 82% of dog licences issued over the period. This includes the categories of neutering (£5) / over 65 (Free -1^{st} dog) / over 65 subsequent dog (£5) and income related benefits (£5). Standard dog licence £12.50 and block licence £32.



Investigations

The Neighbourhood Environment Team responds to a range of service requests. In terms of time spent, some types of service requests will be completed immediately whilst others require a longer-term strategy to find a resolution. The total number of service requests have been outlined together with a sample of the types of requests received.

| | Period of Report | Same 3 months | Comparison |
|--|------------------|------------------|------------|
| | July – September | July – September | |
| | 2022 | 2021 | |
| Service Requests received the three months | 623 | 839 | - |



Non-Compliance

Prosecutions

| | Period of Report July – September 2022 | Same 3 months July – September 2021 | Comparison |
|--------------------|--|---|------------|
| Total Prosecutions | 11 | 18 | • |

The level of prosecutions during the same period last year included a back log of cases delayed due to COVID 19.

Fixed Penalty Notices

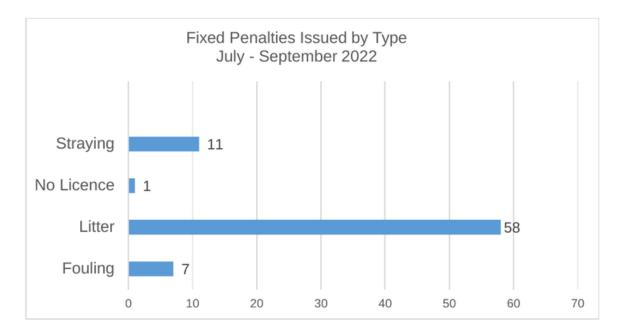
In addition to cases being prosecuted through the court, **79** fixed penalty notices have been issued in respect of various matters. This continues to demonstrate a sustained Council focus upon detecting and punishing those who persist in committing environmental offences in the Borough and highlights one patrolling outcome of the Neighbourhood Environment Team achieved despite the reduction in staffing levels due to sickness and vacant posts. Recruiting for Enforcement officers is ongoing in October 2022.

The main categories of fixed penalties are shown below. Other categories exist i.e. breach of dog control conditions, exclusion order and off lead offences. The offer of an £80 Fixed Penalty Fine is an opportunity to discharge liability to prosecution. A payment period of 28 days is permitted. If paid within 14 days, the fine is discounted to £60. As staff recruitment and retention remains a challenge this has impacted on the number of notices issued during the quarter.

| | Period of Report July – September 2022 | Same 3 months July – September 2021 | Comparison |
|------------|--|---|------------|
| Straying | 11 | 12 | • |
| No Licence | 1 | 31 | 1 |
| Litter | 58 | 58 | |
| Fouling | 7 | 9 | 1 |

The following graphs demonstrate:

- 1. the total number of fixed penalties issued by the Neighbourhood Environment Team during each month of the period of report
- 2. the fixed penalties issued during the period of report by type



Appendix A to this report provides a street level location for each of the penalty fines issued during the period of report 1 July to 30 September 2022.

Environmental Education Programme – Preliminary Actions

The Neighbourhood Environment Team is continuing to prepare an Environmental Education Programme during this financial year with a view to rolling out delivery in the next financial year subject to ongoing Recycling Community Investment Fund budget availability.

RECOMMENDATION

It is recommended that the Council notes the report.

Appendix A - List of Fixed Penalties Issued by Type and Location

| TYPE | LOCATION | TOWN |
|----------|----------------------------------|-------------|
| Litter | Asda Car Park | Newtownards |
| Litter | Banks Lane | Bangor |
| Fouling | Commons Car Park | Donaghadee |
| Litter | Kingsland Car Park | Ballyholme |
| Litter | Millisle Beach Car Park | Millisle |
| Litter | Millisle Beach Car Park | Millisle |
| Litter | Movieland Car Park | Newtownards |
| Litter | Groomsport Beach Car Park | Groomsport |
| Litter | Asda Car Park | Bangor |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Seapark Car Park | Holywood |
| Litter | McDonalds Car Park | Newtownards |
| Litter | Ards Shopping Centre Car Park | Newtownards |
| Litter | Movieland Car Park | Newtownards |
| Litter | The Green, Car Park | Kircubbin |
| Litter | Seacliff Road | Bangor |
| Litter | McDonalds Car Park | Bangor |
| Litter | Marks & Spencer Entrance | Bangor |
| Litter | Movieland Car Park | Newtownards |
| Straying | Ballyree Drive | Bangor |
| Litter | Brooklyn Avenue | Bangor |
| Straying | Lisnabreen Crescent | Bangor |
| Litter | Tennis Courts | Donaghadee |
| Litter | Lidl Car Park | Newtownards |
| Fouling | East Circular Road | Bangor |
| Litter | Groomsport Beach Car Park | Groomsport |
| Litter | Castlebawn Centre Car Park | Newtownards |
| Litter | Springhill Shopping Centre | Bangor |
| Litter | Springhill Retail Park | Bangor |
| Straying | Newtownards | Newtownards |
| Fouling | Millisle Beach Car Park | Millisle |
| Litter | Castlebawn Car Park | Newtownards |
| Litter | Ballywalter Car Park | Ballywalter |
| Litter | Millisle Car Park | Millisle |
| Fouling | Ballyholme Beach | Bangor |
| Litter | Car Park off Spar in Ballywalter | Ballywalter |
| Straying | Portavogie Road | Portavogie |
| Fouling | Floodgates | Newtownards |
| Straying | Millisle Lagoon Park | Millisle |
| Litter | Ards Shopping Centre | Newtownards |
| Straying | Westland Avenue | Ballywalter |
| Litter | Movieland Car Park | Newtownards |
| Litter | Bloomfield Shopping Centre | Bangor |

| Litter | Lidl Car Park, Castlebawn | Newtownards |
|------------|---------------------------------|-------------|
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Glenbrook Road | Newtownards |
| Litter | Movieland Car Park | Newtownards |
| Litter | Movieland Car Park | Newtownards |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Movieland Car Park | Newtownards |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Millisle Car Park | Millisle |
| No Licence | Robbys Point | Donaghadee |
| Litter | Mill Street | Newtownards |
| Litter | Groomsport Car Park | Groomsport |
| Straying | Francis Street | Newtownards |
| Litter | Dunlop Industrial Units, Balloo | Bangor |
| Litter | Groomsport Harbour Car Park | Groomsport |
| Litter | Castlebawn Shopping Centre | Newtownards |
| Litter | Castlebawn Shopping Centre | Newtownards |
| Litter | Castlebawn Shopping Centre | Newtownards |
| Litter | Castlebawn Shopping Centre | Newtownards |
| Litter | Kingsland Car Park | Bangor |
| Straying | Ards Shopping Centre | Newtownards |
| Fouling | Seapark | Holywood |
| Litter | Ards Shopping Centre | Newtownards |
| Litter | Movieland Car Park | Newtownards |
| Litter | A21 Newtownards Road | Comber |
| Straying | Second Avenue | Newtownards |
| Litter | Cairn Wood Car Park | Newtownards |
| Fouling | Portavogie Beach | Portavogie |
| Straying | North Road | Newtownards |
| Straying | Comber Veterinary Clinic | Comber |
| Litter | Bloomfield Shopping Centre | Bangor |
| | | |

From the Office of the Minister of Agriculture, Environment and Rural Affairs



www.daera-ni.gov.uk

Stephen Reid Chief Executive Ards & North Down Borough Council stephen.reid@ardsandnorthdown.gov.uk Room 438 Dundonald House Upper Newtownards Road Ballymiscaw Belfast BT4 3SB

Telephone: 028 9052 4140

Email: private.office@daera-ni.gov.uk

Our Ref: SUB-2234-2022 Date: 27 October 2022

Dear Stephen

NORTHERN IRELAND (NI) LOCAL AUTHORITY COLLECTED MUNICIPAL (LACM) WASTE STATISTICS LATEST PUBLICATION – RECYCLING RATES

I am writing to you in respect of the publication of the NI LACM waste statistics, published on 20 October 2022 for the period 1 April – 30 June 2022. The report outlines the latest data on a range of key performance indictors relating to our waste management, including recycling and landfill rates.

I have noted a provisional 12-month rolling figure of 50.5% for household waste recycling and a landfill rate of 24.8%. I appreciate the significant role local councils have played in increasing our recycling rate over the past decade, however since the onset of the pandemic in March 2020 there has been a slow, steady decline in the NI recycling rate. Despite a range of interventions to mitigate this, the latest data shows that recycling rates are struggling to fully recover. I believe it is essential that we re-establish the positive trend in recycling that was evident pre-Covid. We need to facilitate the shift to a more circular economy; help tackle climate change and achieve the new recycling targets.

You will be aware of the challenging new climate change targets that I introduced through the Climate Change Act (Northern Ireland) 2022. The legislation includes the need to develop a waste management sectoral plan, which must ensure at least 70% of waste is recycled by 2030. This new recycling target is in addition to the existing Circular Economy Package target of 65% of municipal waste recycled by 2035 and less than 10% waste to landfill by the same year. The Climate Change Act also includes the legislative requirement to develop a Climate Action Plan that will set out how our greenhouse gas emissions targets will be met.

It will take a collective approach by everyone if we are to meet new climate change targets. My waste teams will be setting out proposals and policies to ensure that Northern Ireland meets it's first carbon budget. I am calling on all councils to assist in increasing

Sustainability at the heart of a living, working, active landscape valued by everyone.



our recycling performance and in reducing emissions from the waste management sector. I would urge you to increase interventions to recycling services that will help drive recycling rates up and which will help NI improve the quality of material that is collected at the kerbside.

My officials will continue to engage with local councils and stakeholders on a range of initiatives aimed at improving the quality and quantity of recycling in Northern Ireland. We will shortly be engaging with your Council on the development of the Waste management sector input to the departments Climate Action Plan. We would appreciate your full cooperation in helping to bring forward proposals and policies that will ensure the waste management sector contributes to meeting forthcoming emission targets and in improving recycling action that will ensure that we achieve the 70% recycling target by 2030.

I look forward to seeing increased waste recycling rates in the coming months and years which will ensure we meet all recycling targets. I believe that only by working together that we can ensure that the waste management sector makes its equitable contribution to meeting forthcoming Northern Ireland carbon budget emission targets.

Sustainability at the heart of a living, working, active landscape valued by everyone.

Yours sincerely

EDWIN POOTS MLA

5 An Po

Minister of Agriculture, Environment and Rural Affairs