

# ARDS AND NORTH DOWN BOROUGH COUNCIL

## Policy Screening Form

1.	Policy Reference (Equality use only)	E 183
2.	Policy Name	Request to erect two soldier silhouettes at either side of the war memorial in Millisle
3.	Existing / Revised / New Policy	New policy
4.	Responsible Officer	Director of Organisational Development and Administration
5.	Description of policy to be screened	<p>A request has been received from Millisle Somme Association via a Councillor within the DEA. The request is to erect two soldier silhouettes at either side of the war memorial in Millisle. The war memorial is owned by the Council.</p> <p>The proposed silhouettes, which are an outline of black coloured steel and stand the height of an average male, are requested to sit on either side of the memorial. The means of their attachment is to be determined, but it is suggested they are either drilled down into the existing concrete wall or concreted into the flower bed and sitting flush with the wall.</p> <p>If this request is acceded to, then the group (Millisle Somme Association) require a licence to carry out the works. They do not wish to gift these to the Council and therefore will require legal arrangements in place to allow the group to maintain in the event of any damage etc.</p>
	Aims and Expected Outcomes – what is the Policy expected to achieve?	The purpose of these is to further enhance the Millisle War Memorial.
6.	Section 75 categories which might be expected to benefit and how they may benefit.	It is expected that all visitors and residents of the Borough will benefit from the intended enhancement these figures will have on the memorial and in the village itself.
7.	Factors which could contribute to / detract from the intended aims / outcomes of the Policy when being implemented	If the outline figures are not received as intended or are considered to take away from the memorial rather than add to its intended purpose. This is to remember those who died in the first and second world wars and subsequent conflicts.

8.	The main stakeholders on whom the policy will impact. For example, Employees, Potential Service Users and Community Groups Consider the internal and external impacts (either actual or potential) and comment, or list, information where appropriate	The Council. Existing employees, potential employees, officers of the Council, residents, visitors and businesses in Millisle, Community Groups in Millisle, Royal British Legion.
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9.	Please provide details of other policies which have a bearing on this one.  E 14 Sustainability and Environmental Policy E 15 Ards and North Down Borough Council - Corporate Plan E 16 Good Relations Strategy and Action Plan E 27 Lands and Property Policy E 28 Corporate Complaints policy and procedure E 57 ANDBC Armed Forces Covenant E 68 Policy for the Provision of Memorial Benches E 73 Commemorative events for Somme centenary E 80 Request to support a range of commemorative events on Council land for the centenary of the Battle of the Somme in July 2016 E 112 N of M – memorial benches in towns and villages E 130 Integrated Tourism, Regeneration and Development Strategy E 136 Ards and North Down Borough Council War Memorial Refurbishment programme E 155 Ards and North Down Borough Council Veterans Event E 171 To Light Up the Ards Arts Centre Red for the Remembrance Period in 2018 as a mark of respect for the centenary of Armistice	Ards and North Down Borough Council
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10.	Available evidence (quantitative and qualitative) considered as important to encourage completion in relation to :					
Religious Belief	<p><b>Summary:</b> The Northern Ireland Census 2011 (NISRA) statistics for the Borough area showed that 75% are or have been brought up in Protestant and Other Christian (including Christian related) religions. While this varied across the borough from 17% in Portaferry ward to 87% in Carrowdore ward this does not have any relation to this policy. These compared to 48% for Northern Ireland as a whole. See table below</p> <p><b>Data: Religion or Religion Brought up in</b> (Numbers with % in brackets)</p>					
		All usual residents	Catholic	Protestant and Other	Other Religions	None

				Christian (including Christian related)		
Northern Ireland	1,810,863 (100%)	817,385 (45%)	875,717 (48%)	16,592 (1%)	101,169 (6%)	
Ards and North Down Borough Council	156,672 (100%)	20,550 (13%)	117,589 (75%)	1,729 (1%)	16,804 (11%)	
Millisle settlement	2,319 (100%)	81 (3%)	1,948 (84%)	17 (1%)	273 (12%)	
Ards Peninsula DEA	23,524 (100%)	5,894 (25%)	15,590 (66%)	220 (1%)	1,865 (8%)	

**Source:** [Religion or religion brought up in. Census 2011, NISRA](#)

Political Opinion	<p><b>Summary:</b> Electoral Office data from recent Local Government elections detail the political representation on Ards and North Down Council, The Stormont Executive for this electoral area and Westminster election. This data is an approximate measure of political opinion of the voting electorate within the Borough. Turnout to vote in North Down and Strangford constituencies tend to be lower than the rest of NI suggesting less strong political opinions. Of those who do turn out, the results show preferences for voting Unionist parties. See table below</p> <p><b>Data: Council Election results</b></p> <p>The most recent local council election (22<sup>nd</sup> May 2015) showed:</p>											
				<b>Elected Candidate</b>								
	Eligible Electorate	Votes Polled (% Turnout)	DUP	Sinn Féin	UUP	SDLP	Alliance	Independent	TUV	Green		
	Northern Ireland	1,243,649 638,332 (51.3%)	130	105	88	66	32	15	13	4		
Ards and North Down Borough Council	112,077 47,161 (42.1%)	17		9	1	7	2	1	3			

Ards Peninsula (DEA)	16,656	7,369 (44.2%)	3	1	1	1			
Bangor Central (DEA)	17,194	6,678 (38.8%)	2	2		1			1
Bangor East and Donaghadee (DEA)	16,956	6,915 (40.8%)	3	1		1	1		
Bangor West (DEA)	13,479	5,448 (40.4%)	2	1		1			1
Comber (DEA)	13,681	6,272 (45.8%)	2	1		1		1	
Hollywood and Clondeboye (DEA)	14,158	6,229 (44.0%)	2	1		1			1
Newtownards (DEA)	19,953	8,250 (41.4%)	3	2		1	1		

**Source:** [The Electoral Office, NI](#)

Since the election in 2014 for local Councillors changes to the political make-up of the Council have taken place. The current makeup of the Council as at December 2017 was:

18 DUP, 8 UUP, 3 Independents, 2 Greens with 7 Alliance, 1 SDLP and 1 TUV.

Racial Group

**Summary:** NISRA, NINIS and Northern Ireland Strategic Migration Partnership data provide up to date data. The 2011 census showed that 32,000 (1.8%) of the usually resident population in Northern Ireland is from a minority ethnic background. Within the borough, the 2011 Census showed that 1.5% (2,300) were from a minority ethnic background. Across the borough this ranged from 5.2% in Loughview ward to 0.3% in Lisbane ward.

See table below

**Data: Ethnic Group** (Numbers with % in brackets)

	All usual residents	White	Chinese	Indian	Bangladeshi	Other Asian	Black African	Black Other	Mixed	Other
Northern Ireland	1,810,863	1,778,449 (98%)	6,303 (0%)	6,198 (0%)	540 (0%)	6,089 (0%)	2,345 (0%)	1271 (0%)	6,014 (0%)	3,654 (0%)

	(100%)									
Ards and North Down Borough Council	156,672 (100%)	154,365 (99%)	406 (0%)	283 (0%)	177 (0%)	415 (0%)	139 (0%)	132 (0%)	556 (0%)	199 (0%)
Ards Peninsula	156,672 (100%)	23,367 (99%)	26 (0%)	19 (0%)	5 (0%)	19 (0%)	6 (0%)	2 (0%)	51 (0%)	29 (0%)
Bangor Central	23,524 (100%)	24,469 (98%)	105 (0%)	43 (0%)	17 (0%)	43 (0%)	26 (0%)	32 (0%)	119 (0%)	38 (0%)
Bangor East and Donaghadee	24,892 (100%)	22,648 (99%)	56 (0%)	27 (0%)	10 (0%)	91 (0%)	11 (0%)	2 (0%)	82 (0%)	19 (0%)
Bangor West	22,946 (100%)	17,763 (98%)	19 (0%)	135 (0%)	2 (0%)	116 (0%)	3 (0%)	26 (0%)	73 (0%)	15 (0%)
Comber	18,152 (100%)	18,216 (99%)	30 (0%)	8 (0%)	9 (0%)	35 (0%)	4 (0%)	8 (0%)	55 (0%)	17 (0%)
Hollywood and Clondeboyne	18,382 (100%)	20,061 (98%)	65 (0%)	31 (0%)	23 (0%)	81 (0%)	81 (0%)	56 (0%)	101 (0%)	61 (0%)
Newtownards	20,560 (100%)	27,841 (99%)	105 (0%)	20 (0%)	111 (0%)	30 (0%)	8 (0%)	6 (0%)	75 (0%)	20 (0%)

**Source:** [Ethnic Group, Census 2011, NISRA](#)

**Age**  
 NISRA have published population projections for the Borough which show that the proportion of those aged 85 and over are expected to more than double within the next 25 years.  
 ANDBC has the highest % population of older people in Northern Ireland.  
 See table below

**Data: Age Groups** (Numbers with % in brackets)

	0-15	16-39	40-64	65+	Total
Northern Ireland	385,200 (21%)	583,116 (31%)	591,481 (32%)	291,824 (16%)	<b>1,851,621 (100%)</b>
Ards and North Down Borough Council	29,801 (19%)	43,239 (27%)	54,094 (34%)	31,663 (20%)	<b>158,797 (100%)</b>
Millisle					
Ards Peninsula DEA	4,851 (20%)	6,803 (29%)	8,150 (34%)	3,956 (17%)	<b>23,760 (100%)</b>

**Sources:** [Demography and Methodology Branch, NISRA](#)  
[World Health Organization](#)

**Marital Status**  
 The 2011 Northern Ireland Census showed that 48% of adults (those aged over 16 years of age) in Northern Ireland were either married or in a registered same-sex civil partnership. Within the borough, 54% of adults fell into this category. This varies across the borough from 36% in Central (Ards) ward to 64% in Lisbane ward. See table below

<b>Data: Marital Status (All aged 16+) (Numbers with % in brackets)</b>							
	All usual residents	Single (never married or never registered a same-sex civil partnership)	Married	In a registered same-sex civil partnership	Separately (not still legally married or still legally in a same-sex civil partnership)	Divorced or formerly in a same-sex civil partnership which is now legally dissolved	Widowed or surviving partner from a same-sex civil partnership
Northern Ireland	1,431,540 (100%)	517,393 (36%)	680,831 (48%)	1,243 (0%)	56,911 (4%)	78,074 (5%)	97,088 (7%)
Ards and North Down Borough Council	126,945 (100%)	36,730 (29%)	67,866 (53%)	123 (0%)	4,328 (3%)	8,548 (7%)	9,350 (7%)
Millisle settlement	1,843 (100%)	518 (28%)	952 (52%)	2 (0%)	102 (6%)	140 (8%)	129 (7%)
Ards Peninsula DEA	18,687 (100%)	5,350 (29%)	10,350 (55%)	10 (0%)	635 (3%)	1,056 (6%)	1,286 (7%)

**Source:** [Northern Ireland 2011 Census, Marital Status](#)

**Sexual orientation**  
**Summary:** It should be noted that no reliable data is available on sexual orientation-NISRA are currently examining methodology on how to measure this. However, the 2011 census indicates that less than 1% of the Northern Ireland adult population (those aged 16 years and over) were in a registered same-sex civil partnership. This was similar to the borough as a whole. The Continuous Household Survey in Northern Ireland estimated this figure between 0.9% and 1.9% in 2015-2016. The Office for National Statistics estimates a similar range for the United Kingdom (1.7%).  
**Source:** [Northern Ireland 2011 Census, Marital Status](#)  
[ONS 2015 Sexual Identity](#)

**Men & Women generally**  
According to census (NISRA) almost half of the population of Northern Ireland were male (49%) and this was similar throughout Ards and North Down Borough Council (48%). See table below  
**Data:**

	Males	Females	All
Northern Ireland	887,323 (49%)	923,540 (51%)	1,810,863 (100%)
Ards and North Down Borough Council	75,920 (48%)	80,752 (52%)	156,672(100%)
Millisle	1,123 (48%)	1,196 (52%)	2,319 (100%)
Ards Peninsula DEA	11,736 (49%)	12,048 (51%)	23,874 (100%)

**Source:** [Age Structure, Census 2011, NISRA](#)

	<a href="#">Review of statistical classification and delineation of settlements, NISRA</a>																																			
Disability	<p>The 2011 Census (NISRA) showed that 20% of the population in Ards and North Down area had a health issue or disability (including those related to old age) which has lasted or expected to last at least 12 months. (This was similar to the Northern Ireland figure of 21%.)</p> <p><b>Disability Living Allowances, 2015</b></p> <table border="1"> <thead> <tr> <th></th> <th>2015 (Disability Living Allowance Recipients)</th> <th>2015 (Multiple Disability Benefits) *MDB is aggregated data from Attendance Allowance, Disability Living Allowance, Incapacity Benefit and Severe Disablement Allowance data, and data for Employment and Support allowance</th> </tr> </thead> <tbody> <tr> <td>Northern Ireland</td> <td>209,280</td> <td>251,490</td> </tr> <tr> <td>Ards and North Down Borough Council</td> <td>13,840</td> <td>18,080</td> </tr> <tr> <td>Ards Peninsula DEA</td> <td>2,920</td> <td>n/a</td> </tr> <tr> <td>Bangor Central DEA</td> <td>2,250</td> <td>n/a</td> </tr> <tr> <td>Bangor East and Donaghadee DEA</td> <td>1,740</td> <td>n/a</td> </tr> <tr> <td>Bangor West DEA</td> <td>1,650</td> <td>n/a</td> </tr> <tr> <td>Comber DEA</td> <td>1,270</td> <td>n/a</td> </tr> <tr> <td>Holywood and Clandeboye DEA</td> <td>1,180</td> <td>n/a</td> </tr> <tr> <td>Newtownards DEA</td> <td>2,840</td> <td>n/a</td> </tr> <tr> <td>Millisle</td> <td>n/a</td> <td>n/a</td> </tr> </tbody> </table> <p><a href="#">Northern Ireland Census 2011 Long-term health problem or disability by long-term problem or disability</a></p>				2015 (Disability Living Allowance Recipients)	2015 (Multiple Disability Benefits) *MDB is aggregated data from Attendance Allowance, Disability Living Allowance, Incapacity Benefit and Severe Disablement Allowance data, and data for Employment and Support allowance	Northern Ireland	209,280	251,490	Ards and North Down Borough Council	13,840	18,080	Ards Peninsula DEA	2,920	n/a	Bangor Central DEA	2,250	n/a	Bangor East and Donaghadee DEA	1,740	n/a	Bangor West DEA	1,650	n/a	Comber DEA	1,270	n/a	Holywood and Clandeboye DEA	1,180	n/a	Newtownards DEA	2,840	n/a	Millisle	n/a	n/a
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Dependents	<p><b>Summary:</b> In considering this dimension the following have been included: persons with responsibility for the care of a child, children, a person with a disability and or an older person. According to the Continuous Household Survey, 2013-2016, 37% of Ards and North Down claimed to have a dependent (This did not differentiate on the type of dependent). According to the 2011 Census, 7,474 households in Ards and North Down had a dependent child under the age of 4 (This might give an indication on the numbers who would have buggies or prams).</p> <p><b>Sources:</b> Continuous Household Survey</p>																																			

11.	Based on data previously provided what are the needs, experiences and priorities for each of the following categories, in relation to this policy/decision?	
	Religious Belief	The needs and experiences of each category is that the memorial is in location and those in the area have to date not raised any objections. War memorials across the Borough were all refurbished with local consultation in 2018. In relation to the dimensions of the local population the only category it is anticipated may not support these silhouette figures are the younger generation or older generation who in surveys across Northern Ireland are stating that the province should leave the past behind and move forward – especially in relation to subsequent conflicts from 1945.
	Political Opinion	
	Racial Group	
	Age	
	Marital Status	
	Sexual orientation	
	Men & Women generally	
	Disability	
	Dependents	

### Does this Policy require an Equality Impact Assessment?

1.	What is the likely impact on equality of opportunity for each of the Section 75 categories?		
		Detail of Impact	Level of Impact Minor/Major/None
	Religious Belief	Most individuals irrespective of their multiple identity will not have a strong opinion on the location of the silhouettes. However, for any residents who do not support or have a concern about the appropriateness of these will be given an opportunity to put their concerns forward.	None
	Political Opinion		
	Racial Group		
	Age		
	Marital Status		
	Sexual orientation		
	Men & Women generally		
	Disability		
	Dependents		

2.	Are there opportunities to better promote equality of opportunity for people within the Section 75 equality categories?		
		If “Yes”, provide details	If “No”, provide details
	Religious Belief	By arranging a local consultation in Millisle and inviting all interested residents and constituted groups to a meeting they will be given the opportunity at the end of the meeting to complete a questionnaire in private and submit their comments confidentially.	
	Political Opinion		
	Racial Group		
	Age		
	Marital Status		
	Sexual orientation		
	Men & Women generally		
	Disability		
	Dependents		

3.	To what extent is the Policy likely to impact on Good Relations between people of different religious belief, political opinion or racial group?		
		Details of Impact	Level of Impact Minor/Major/None



	Religious Belief	This has the potential to impact adversely, but the makeup of the community is predominantly protestant, unionist and white.
	Political Opinion	
	Racial Group	

4.	Are there opportunities to better promote Good Relations between people of different religious belief, political opinion or racial group?			
		<table border="1"> <tr> <td>If "Yes" provide details</td> <td>If "No" provide details</td> </tr> </table>	If "Yes" provide details	If "No" provide details
	If "Yes" provide details	If "No" provide details		
	Religious Belief	By arranging a local consultation in Millisle and inviting all interested residents and constituted groups to a meeting and they will be given the opportunity at the end of the meeting to complete a questionnaire in private and submit their comments confidentially.		
Political Opinion				
Racial Group				

### Additional Considerations

Multiple Identity Considerations	Details of Impact or potential impact (Positive/Negative)
<p>Are there any potential impacts of the policy decision on people with multiple identities? (e.g. disabled minority ethnic persons). Where appropriate provide details of data on the impact of the policy on people with multiple identities.</p> <p>Specify relevant Section 75 categories concerned.</p>	<p>This policy has the potential to impact on a breadth of multiple identities as the population of Millisle will have many dimensions. Any specific concerns will have the opportunity to be identified at the consultation.</p>

### **Disability Discrimination Order (NI) 2006**

Does this proposed policy provide an opportunity to:	Yes / No	Explain your reasoning:
<ul style="list-style-type: none"> <li>- <u>better promote positive attitudes</u> towards disabled people</li> <li>- <u>increase participation</u> by disabled people in public life</li> </ul>	Yes	<p>The silhouettes will be visible for all in the area of the memorial. Depending on the location they may be located where those with a visual impairment may touch them.</p>

### Monitoring Arrangements

Section 75 places a requirement on the Council to have equality monitoring arrangements in place to assess the impact of policies and services, help identify barriers to fair participation and to better promote equality of opportunity.

Outline what data you could collect in the	Comments and complaints received.
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	future to monitor the impact of this policy / decision on <u>equality, good relations and disability duties</u>	
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I can confirm that the proposed policy / decision have been screened for:-

X	Equality of opportunity and good relations
X	Disabilities duties

On the basis of the answers to the screening questions, I recommend that this policy / decision is:-

<input type="checkbox"/>	Screened Out – No EQIA necessary (no impacts)
X	Screened Out – Mitigating Actions (minor impacts) Local consultation will be offered to give all residents whether they are affiliated to a local group or not the opportunity to hear the background of the request and give their support or otherwise to the erection of the silhouettes beside the war memorial in Millisle.
<input type="checkbox"/>	Screened In – Necessary to conduct a full EQIA Please detail actions to be taken:

Screening assessment completed by:-

Name: Shirley Poxon  
Title: Compliance Officer (Equality and Safeguarding)  
Date: 8 May 2019  
Signature:

Director/Head of Service decision approved by:

Name: Amanda Martin  
Title: Head of Administration  
Date: 8 May 2019  
Signature:

If an Equality Impact Assessment is required

Priority Rating for Timetabling an Equality Impact Assessment. (1-3)	Priority Criterion	Rating
	Effect on equality of opportunity and good relations	
	Social need	
	Effect on people's daily lives	
	Relevance to a public authority's functions	

	Is this Policy Affected by Timetables established by other relevant Public Authorities?	
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	Monitoring Recommendation	
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	Approval and Authorisation	Position/Job Title:	Date:
	Screened by:	Compliance Officer (Equality and Safeguarding)	8 May 2019
	Approved by:	Head of Administration	8 May 2019