

ARDS AND NORTH DOWN BOROUGH COUNCIL

Policy Screening Form

| | | |
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| 1. | Policy Reference (Equality use only) | E 179 |
| 2. | Policy Name | Policy on Requests for the Utilisation of a Council Display Bed |
| 3. | Existing / Revised / New Policy | New policy |
| 4. | Responsible Officer | Director of Community and Wellbeing |
| 5. | Description of policy to be screened | <p>The Council can create a display bed in the following locations in the Borough:</p> <ol style="list-style-type: none"> 1. Adjacent to Bangor Post and Sorting Office 2. At the Bangor Road entrance to Ballymenoch Park, Holywood 3. Court Square, Newtownards 4. East Street, Donaghadee 5. Comber Square, Comber. <p>Historically displays have been installed on an ad hoc basis as a result of a written request from interested organisations or other groups. This policy specifies the criteria on when and how to approve such requests. This is to ensure fairness, equity of treatment, ensure compliance with any statutory obligations, and provide satisfaction that approved requests are within the context of any other Council approved policies and plans. Display beds are open spaces which are accessible and visible to all and as such should reflect the Borough Community Plan with regard to respectful and shared communities. The display beds should be of an agreed quality and demonstrate a shared or neutral display. (Neutral spaces are defined within the ANDBC Community Plan)</p> <p>It is the responsibility of the applicant to demonstrate why their request is eligible in accordance with the agreed criteria.</p> <p>All requests made by external organisations will be reported to Council for approval.</p> |
| | Aims and Expected Outcomes – what is the Policy expected to achieve? | This policy aims to provide a consistent and fair approach to the decision-making process on whether or not to approve any request to create a display bed. |

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| 6. | Section 75 categories which might be expected to benefit and how they may benefit. | All Section 75 dimensions are expected to benefit as the display beds will promote a range of anniversaries, charities, events, significant tourist events that are defined within the policy. |
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| 7. | Factors which could contribute to / detract from the intended aims / outcomes of the Policy when being implemented | If the policy is not applied consistently or as intended for any request. |
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| 8. | The main stakeholders on whom the policy will impact. For example, Employees, Potential Service Users and Community Groups Consider the internal and external impacts (either actual or potential) and comment, or list, information where appropriate | The Council, Council employees in the Grounds Maintenance Section, Elected Members, Mayor supported charities, Council grant recipients for certain events, Tourism Section, Sporting organisations with connections to the Borough, voluntary and community groups in the Borough, charity organisations with connections to the Borough. |
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| 9. | Please provide details of other policies which have a bearing on this one. | |
| | E 14 Sustainability and Environmental Policy E 15 Ards and North Down Borough Council - Corporate Plan E 16 Good Relations Strategy and Action Plan E 28 Corporate Complaints Policy and Procedure E 130 Integrated Tourism, Regeneration and Development Strategy | Ards and North Down Borough Council |

| 10. | Available evidence (quantitative and qualitative) considered as important to encourage completion in relation to : | | | | | | | | | | | | | | | | | |
|----------|--|---|--|-----------------|------|--|--|---------------------|----------|--|-----------------|------|----------|--|--|--|--|--|
| | Religious Belief | <p>Summary: The Northern Ireland Census 2011 (NISRA) statistics for the Borough area showed that 75% are or have been brought up in Protestant and Other Christian (including Christian related) religions. While this varied across the borough from 17% in Portaferry ward to 87% in Carrowdore ward this does not have any relation to this policy. These compared to 48% for Northern Ireland as a whole.</p> <p>See table below</p> <p>Data: Religion or Religion Brought up in (Numbers with % in brackets)</p> <table border="1"> <thead> <tr> <th></th> <th>All usual residents</th> <th>Catholic</th> <th>Protestant and Other Christian (including Christian related)</th> <th>Other Religions</th> <th>None</th> </tr> </thead> <tbody> <tr> <td>Northern</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> </tbody> </table> | | | | | | All usual residents | Catholic | Protestant and Other Christian (including Christian related) | Other Religions | None | Northern | | | | | |
| | All usual residents | Catholic | Protestant and Other Christian (including Christian related) | Other Religions | None | | | | | | | | | | | | | |
| Northern | | | | | | | | | | | | | | | | | | |

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|-------------------------------------|---------------------|------------------|------------------|----------------|-----------------|
| Ireland | 1,810,863 (100%) | 817,385 (45%) | 875,717 (48%) | 16,592 (1%) | 101,169 (6%) |
| Ards and North Down Borough Council | 156,672 (100%) | 20,550 (13%) | 117,589 (75%) | 1,729 (1%) | 16,804 (11%) |

Source: [Religion or religion brought up in. Census 2011, NISRA](#)

Political Opinion

Summary: Electoral Office data from recent Local Government elections detail the political representation on Ards and North Down Council, The Stormont Executive for this electoral area and Westminster election. This data is an approximate measure of political opinion of the voting electorate within the Borough. Turnout to vote in North Down and Strangford constituencies tend to be lower than the rest of NI suggesting less strong political opinions. Of those who do turn out, the results show preferences for voting Unionist parties.

See table below

Data: Council Election results

The most recent local council election (22nd May 2015) showed:

| | Eligible Electorate | Votes Polled (% Turnout) | Elected Candidate | | | | | | | |
|-------------------------------------|---------------------|--------------------------|-------------------|-----------|-----|------|----------|-------------|-----|-------|
| | | | DUP | Sinn Féin | UUP | SDLP | Alliance | Independent | TUV | Green |
| Northern Ireland | 1,243,649 | 638,332 (51.3%) | 130 | 105 | 88 | 66 | 32 | 15 | 13 | 4 |
| Ards and North Down Borough Council | 112,077 | 47,161 (42.1%) | 17 | | 9 | 1 | 7 | 2 | 1 | 3 |
| Ards Peninsula (DEA) | 16,656 | 7,369 (44.2%) | 3 | | 1 | 1 | 1 | | | |
| Bangor Central (DEA) | 17,194 | 6,678 (38.8%) | 2 | | 2 | | 1 | | | 1 |

| | | | | | | | | |
|----------------------------------|--------|---------------|---|---|---|---|---|---|
| Bangor East and Donaghadee (DEA) | 16,956 | 6,915 (40.8%) | 3 | 1 | 1 | 1 | | |
| Bangor West (DEA) | 13,479 | 5,448 (40.4%) | 2 | 1 | 1 | | | 1 |
| Comber (DEA) | 13,681 | 6,272 (45.8%) | 2 | 1 | 1 | | 1 | |
| Hollywood and Clondeboye (DEA) | 14,158 | 6,229 (44.0%) | 2 | 1 | 1 | | | 1 |
| Newtownards (DEA) | 19,953 | 8,250 (41.4%) | 3 | 2 | 1 | 1 | | |

Source: [The Electoral Office, NI](#)

Since the election in 2014 for local Councillors changes to the political make-up of the Council have taken place. The current makeup of the Council as at December 2017 was:

18 DUP, 8 UUP, 3 Independents, 2 Greens with 7 Alliance, 1 SDLP and 1 TUV.

Racial Group

Summary: NISRA, NINIS and Northern Ireland Strategic Migration Partnership data provide up to date data. The 2011 census showed that 32,000 (1.8%) of the usually resident population in Northern Ireland is from a minority ethnic background. Within the borough, the 2011 Census showed that 1.5% (2,300) were from a minority ethnic background. Across the borough this ranged from 5.2% in Loughview ward to 0.3% in Lisbane ward.

See table below

Data: Ethnic Group (Numbers with % in brackets)

| | All usual residents | White | Chinese | Indian | Bangladeshi | Other Asian | Black African | Black Other | Mixed | Other |
|-------------------------------------|---------------------|-----------------|------------|------------|-------------|-------------|---------------|-------------|------------|------------|
| Northern Ireland | 1,810,863 (100%) | 1,778,449 (98%) | 6,303 (0%) | 6,198 (0%) | 540 (0%) | 6,089 (0%) | 2,345 (0%) | 1271 (0%) | 6,014 (0%) | 3,654 (0%) |
| Ards and North Down Borough Council | 156,672 (100%) | 154,365 (99%) | 406 (0%) | 283 (0%) | 177 (0%) | 415 (0%) | 139 (0%) | 132 (0%) | 556 (0%) | 199 (0%) |
| Ards Peninsula | 156,672 (100%) | 23,367 (99%) | 26 (0%) | 19 (0%) | 5 (0%) | 19 (0%) | 6 (0%) | 2 (0%) | 51 (0%) | 29 (0%) |

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|----------------------------|------------------|-----------------|-------------|-------------|-------------|-------------|------------|------------|-------------|------------|
| Bangor Central | 23,524 (100%) | 24,469 (98%) | 105 (0%) | 43 (0%) | 17 (0%) | 43 (0%) | 26 (0%) | 32 (0%) | 119 (0%) | 38 (0%) |
| Bangor East and Donaghadee | 24,892 (100%) | 22,648 (99%) | 56 (0%) | 27 (0%) | 10 (0%) | 91 (0%) | 11 (0%) | 2 (0%) | 82 (0%) | 19 (0%) |
| Bangor West | 22,946 (100%) | 17,763 (98%) | 19 (0%) | 135 (0%) | 2 (0%) | 116 (0%) | 3 (0%) | 26 (0%) | 73 (0%) | 15 (0%) |
| Comber | 18,152 (100%) | 18,216 (99%) | 30 (0%) | 8 (0%) | 9 (0%) | 35 (0%) | 4 (0%) | 8 (0%) | 55 (0%) | 17 (0%) |
| Hollywood and Clandeboye | 18,382 (100%) | 20,061 (98%) | 65 (0%) | 31 (0%) | 23 (0%) | 81 (0%) | 81 (0%) | 56 (0%) | 101 (0%) | 61 (0%) |
| Newtownards | 20,560 (100%) | 27,841 (99%) | 105 (0%) | 20 (0%) | 111 (0%) | 30 (0%) | 8 (0%) | 6 (0%) | 75 (0%) | 20 (0%) |

Source: [Ethnic Group, Census 2011, NISRA](#)

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| Age | <p>NISRA have published population projections for the Borough which show that the proportion of those aged 85 and over are expected to more than double within the next 25 years.</p> <p>ANDBC has the highest % population of older people in Northern Ireland.</p> <p>See table below</p> <p>Data: Age Groups (Numbers with % in brackets)</p> | | | | | |
| | | 0-15 | 16-39 | 40-64 | 65+ | Total |
| | Northern Ireland | 385,200 (21%) | 583,116 (31%) | 591,481 (32%) | 291,824 (16%) | 1,851,621 (100%) |
| | Ards and North Down Borough Council | 29,801 (19%) | 43,239 (27%) | 54,094 (34%) | 31,663 (20%) | 158,797 (100%) |

Sources: [Demography and Methodology Branch, NISRA](#)
[World Health Organization](#)

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|----------------|--|---|---------|---|---|--|--|
| Marital Status | <p>The 2011 Northern Ireland Census showed that 48% of adults (those aged over 16 years of age) in Northern Ireland were either married or in a registered same-sex civil partnership. Within the borough, 54% of adults fell into this category. This varies across the borough from 36% in Central (Ards) ward to 64% in Lisbane ward.</p> <p>See table below</p> <p>Data: Marital Status (All aged 16+) (Numbers with % in brackets)</p> | | | | | | |
| | All usual residents | Single (never married or never registered a same-sex civil partnership) | Married | In a registered same-sex civil partnership (but still legally married or still legally in a same-sex civil partnership) | Divorced or formerly in a same-sex civil partnership which is now legally dissolved | Widowed or surviving partner from a same-sex civil partnership | |

| | | Northern Ireland | 1,431,540 (100%) | 517,393 (36%) | 680,831 (48%) | 1,243 (0%) | 56,911 (4%) | 78,074 (5%) | 97,088 (7%) | | | | | | | | | | | | |
|-------------------------------------|-----------------------|---|---------------------|------------------|------------------|---------------|----------------|----------------|----------------|--|-------|---------|-----|------------------|---------------|---------------|------------------|-------------------------------------|--------------|--------------|---------------|
| | | Ards and North Down Borough Council | 126,945 (100%) | 36,730 (29%) | 67,866 (53%) | 123 (0%) | 4,328 (3%) | 8,548 (7%) | 9,350 (7%) | | | | | | | | | | | | |
| | | Source: Northern Ireland 2011 Census, Marital Status | | | | | | | | | | | | | | | | | | | |
| | Sexual orientation | <p>Summary: It should be noted that no reliable data is available on sexual orientation-NISRA are currently examining methodology on how to measure this. However, the 2011 census indicates that less than 1% of the Northern Ireland adult population (those aged 16 years and over) were in a registered same-sex civil partnership. This was similar to the borough as a whole. The Continuous Household Survey in Northern Ireland estimated this figure between 0.9% and 1.9% in 2015-2016. The Office for National Statistics estimates a similar range for the United Kingdom (1.7%).</p> <p>Source: Northern Ireland 2011 Census, Marital Status ONS 2015 Sexual Identity</p> | | | | | | | | | | | | | | | | | | | |
| | Men & Women generally | <p>According to census (NISRA) almost half of the population of Northern Ireland were male (49%) and this was similar throughout Ards and North Down Borough Council (48%). See table below</p> <p>Data:</p> <table border="1"> <thead> <tr> <th></th> <th>Males</th> <th>Females</th> <th>All</th> </tr> </thead> <tbody> <tr> <td>Northern Ireland</td> <td>887,323 (49%)</td> <td>923,540 (51%)</td> <td>1,810,863 (100%)</td> </tr> <tr> <td>Ards and North Down Borough Council</td> <td>75,920 (48%)</td> <td>80,752 (52%)</td> <td>156,672(100%)</td> </tr> </tbody> </table> <p>Source: Age Structure, Census 2011, NISRA Review of statistical classification and delineation of settlements, NISRA</p> | | | | | | | | | Males | Females | All | Northern Ireland | 887,323 (49%) | 923,540 (51%) | 1,810,863 (100%) | Ards and North Down Borough Council | 75,920 (48%) | 80,752 (52%) | 156,672(100%) |
| | Males | Females | All | | | | | | | | | | | | | | | | | | |
| Northern Ireland | 887,323 (49%) | 923,540 (51%) | 1,810,863 (100%) | | | | | | | | | | | | | | | | | | |
| Ards and North Down Borough Council | 75,920 (48%) | 80,752 (52%) | 156,672(100%) | | | | | | | | | | | | | | | | | | |
| | Disability | <p>The 2011 Census (NISRA) showed that 20% of the population in Ards and North Down area had a health issue or disability (including those related to old age) which has lasted or expected to last at least 12 months. (This was similar to the Northern Ireland figure of 21%.)</p> <p>Disability Living Allowances, 2015</p> | | | | | | | | | | | | | | | | | | | |

| | | 2015 (Disability Living Allowance Recipients) | 2015 (Multiple Disability Benefits) *MDB is aggregated data from Attendance Allowance, Disability Living Allowance, Incapacity Benefit and Severe Disablement Allowance data, and data for Employment and Support allowance |
|------------|---|---|--|
| | Northern Ireland | 209,280 | 251,490 |
| | Ards and North Down Borough Council | 13,840 | 18,080 |
| | Ards Peninsula | 2,920 | n/a |
| | Bangor Central | 2,250 | n/a |
| | Bangor East and Donaghadee | 1,740 | n/a |
| | Bangor West | 1,650 | n/a |
| | Comber | 1,270 | n/a |
| | Holywood and Clandeboye | 1,180 | n/a |
| | Newtownards | 2,840 | n/a |
| | Northern Ireland Census 2011 Long-term health problem or disability by long-term problem or disability | | |
| Dependents | <p>Summary: In considering this dimension the following have been included: persons with responsibility for the care of a child, children, a person with a disability and or an older person. According to the Continuous Household Survey, 2013-2016, 37% of Ards and North Down claimed to have a dependent (This did not differentiate on the type of dependent). According to the 2011 Census, 7,474 households in Ards and North Down had a dependent child under the age of 4 (This might give an indication on the numbers who would have buggies or prams).</p> <p>Sources: Continuous Household Survey</p> | | |

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| 11. | Based on data previously provided what are the needs, experiences and priorities for each of the following categories, in relation to this policy/decision? | |
| | Religious Belief | The individual needs of each dimension have been considered within the policy as it provides a consistent and fair approach by having specific criteria listed that ensures an open and transparent decision making process on each request. |
| | Political Opinion | |
| | Racial Group | |
| | Age | |
| | Marital Status | |
| | Sexual orientation | The criteria does not directly relate to any of the Section 75 |

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| | Men & Women generally | categories. |
| | Disability | |
| | Dependents | |

Does this Policy require an Equality Impact Assessment?

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| 1. | What is the likely impact on equality of opportunity for each of the Section 75 categories? | | |
| | | Detail of Impact | Level of Impact Minor/Major/None |
| | Religious Belief | The criteria of the policy is to ensure a consistent approach to all requests and ensure the promotion of respectful and shared communities. | None |
| | Political Opinion | | |
| | Racial Group | | |
| | Age | | |
| | Marital Status | | |
| | Sexual orientation | | |
| | Men & Women generally | | |
| | Disability | | |
| | Dependents | | |

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| 2. | Are there opportunities to better promote equality of opportunity for people within the Section 75 equality categories? | | |
| | | If "Yes", provide details | If "No", provide details |
| | Religious Belief | No as this policy is to ensure the promotion of equality of opportunity and good relations in the decision making process for groups and organisations that wish to request a display bed and complies with the criteria specified in the policy. | |
| | Political Opinion | | |
| | Racial Group | | |
| | Age | | |
| | Marital Status | | |
| | Sexual orientation | | |
| | Men & Women generally | | |
| | Disability | | |
| | Dependents | | |

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| 3. | To what extent is the Policy likely to impact on Good Relations between people of different religious belief, political opinion or racial group? | | |
| | | Details of Impact | Level of Impact Minor/Major/None |
| | Religious Belief | Minor This policy is to encourage the promotion of good relations through the application of the criteria for agreeing to the planting of a display bed. | |
| | Political Opinion | | |
| | Racial Group | | |

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| 4. | Are there opportunities to better promote Good Relations between people of different religious belief, political opinion or racial group? | | |
| | | If "Yes" provide details | If "No" provide details |
| | Religious Belief | No as the Good Relations duty of the Council is considered in the development and implementation of the | |
| | Political Opinion | | |

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| Racial Group | policy. |
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Additional Considerations

| Multiple Identity Considerations | Details of Impact or potential impact (Positive/Negative) |
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| <p>Are there any potential impacts of the policy decision on people with multiple identities? (e.g. disabled minority ethnic persons). Where appropriate provide details of data on the impact of the policy on people with multiple identities. Specify relevant Section 75 categories concerned.</p> | <p>The provision of Council display beds in the specified locations across the borough will impact on a breadth of multiple identities as they are to be provided in five identified locations within the Borough and the criteria to grant requests is specified within the policy.</p> |

Disability Discrimination Order (NI) 2006

| Does this proposed policy provide an opportunity to: | Yes / No | Explain your reasoning: |
|---|----------|--|
| <ul style="list-style-type: none"> - <u>better promote positive attitudes</u> towards disabled people - <u>increase participation</u> by disabled people in public life | Yes | <p>Display beds for charities that support those with a disability will be agreed where all the other criteria of the policy are met.</p> <p>Some of the display beds are raised and that enables those with a disability to enjoy the floral displays and/or the scent of the flowers and shrubs.</p> |

Monitoring Arrangements

Section 75 places a requirement on the Council to have equality monitoring arrangements in place to assess the impact of policies and services, help identify barriers to fair participation and to better promote equality of opportunity.

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| Outline what data you could collect in the future to monitor the impact of this policy / decision on <u>equality, good relations and disability duties</u> | Comments and complaints received in relation to displays and displays not granted each year. Number and source of displays agreed to and displays rejected in each year. |
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I can confirm that the proposed policy / decision have been screened for:-

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| X | Equality of opportunity and good relations |
| X | Disabilities duties |

On the basis of the answers to the screening questions, I recommend that this policy / decision is:-

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| <input checked="" type="checkbox"/> | Screened Out – No EQIA necessary (no impacts) |
| <input type="checkbox"/> | Screened Out – Mitigating Actions (minor impacts) |
| <input type="checkbox"/> | Screened In – Necessary to conduct a full EQIA |
| | Please detail actions to be taken: |

Screening assessment completed by:-

Name: John McConnell
 Title: Parks, Cemeteries and Amenities Manager
 Date: 4 March 2019
 Signature:

Director/Head of Service decision approved by:

Name: Graeme Bannister
 Title: Director of Community and Wellbeing
 Date: 4 March 2019
 Signature:

If an Equality Impact Assessment is required

| Priority Rating for Timetabling an Equality Impact Assessment. (1-3) | Priority Criterion | Rating |
|--|--|--------|
| | Effect on equality of opportunity and good relations | |
| | Social need | |
| | Effect on people's daily lives | |
| | Relevance to a public authority's functions | |

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| Is this Policy Affected by Timetables established by other relevant Public Authorities? | |
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| Monitoring Recommendation | |
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| Approval and Authorisation | Position/Job Title: | Date: |
| Screened by: | | 4 March 2019 |
| Approved by: | Director of Community and Wellbeing | 4 March 2019 |