

ARDS AND NORTH DOWN BOROUGH COUNCIL

Policy Screening Form

1.	Policy Reference (Equality use only)	E 158
2.	Policy Name	Ulster Scots Agency Request to Ards and North Down Borough Council to Erect/Install Commemorative Plaques at Bangor and Donaghadee Harbours to identify Operation Lion (April 1914) landing sites.
3.	Existing / Revised / New Policy	New policy
4.	Responsible Officer	Director of Organisational Development and Administration
5.	Description of policy to be screened	<p>In May 2017 the Council received a report stating that the Ulster Scots Agency had approached the two legacy Councils in 2014 asking them to erect commemorative plaques at Bangor and Donaghadee Harbours, marking Operation Lion (a gun running campaign of 1914). Legacy Ards had at that time queried the historical accuracy of the wording on the plaques. The request lay dormant until 2017 when a member raised it with the Council and officers met with a Director from the Ulster Scots Agency in February 2018.</p> <p>At the meeting, it was confirmed that the information on the plaques had been researched by the Ulster History Foundation, was accurate and could be substantiated by photographs.</p> <p>The plaques are already manufactured so the wording cannot be altered. The purpose of this screening exercise is to equality screen the wording on the plaques and the principle of erecting the plaques on Council property prior to a decision being taken on the matter.</p>
	Aims and Expected Outcomes – what is the Policy expected to achieve?	The aim of the policy is to determine a response to the request of the Ulster Scots Agency to display a commemorative plaque at the Donaghadee Harbour site and one at the Bangor Harbour site to acknowledge the historical context of Operation Lion on 24 and 25 April 1914. The purpose of the plaques is to identify the sites within the Borough where arms were landed in Operation Lion in 1914.

6.	Section 75 categories which might be expected to benefit and how they may benefit.	All Section 75 dimensions are expected to benefit as these plaques will be located in at the harbours where the arms were landed in this exercise. The purpose of the plaques is for education of a historical event in Northern Ireland's history.
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7.	Factors which could contribute to / detract from the intended aims / outcomes of the Policy when being implemented	If the wording on the plaques is not considered appropriate as it is potentially opinionated or is not historically accurate.
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8.	The main stakeholders on whom the policy will impact. For example, Employees, Potential Service Users and Community Groups Consider the internal and external impacts (either actual or potential) and comment, or list, information where appropriate	The Council, Council employees, residents, ratepayers and visitors to the Borough, Ulster Scots Agency, NI Tourism, Historical Societies.
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9.	Please provide details of other policies which have a bearing on this one.	
Policies: 15 Ards and North Down Borough Council - Corporate Plan E 16 Good Relations Strategy and Action Plan E 27 Lands and Property Policy E 28 Corporate Complaints policy and procedure E 52 Requests to Name Council Facilities E 107 Memorial Plaque - J S Dunville VC E 130 Integrated Tourism, Regeneration and Development Strategy E 138 Ards and North Down Borough Council Donaghadee Masterplan	Owned by: Ards and North Down Borough Council	

10.	Available evidence (quantitative and qualitative) considered as important to encourage completion in relation to:					
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Religious Belief	The profile of residents of the Borough indicates: Religion or Religion Brought up in (Numbers with % in brackets)					
		All usual residents	Catholic	Protestant and Other Christian (including Christian	Other Religions	None

				related)		
Northern Ireland	1,810,863 (100%)	817,385 (45%)	875,717 (48%)	16,592 (1%)	101,169 (6%)	
Ards and North Down Borough Council	156,672 (100%)	20,550 (13%)	117,589 (75%)	1,729 (1%)	16,804 (11%)	
Donaghadee (DEA)	28,216 (100%)	2,353 (8%)	22,466 (80%)	340 (1%)	3,057 (11%)	
Bangor (DEA)						

Source:

[Religion or religion brought up in. Census 2011, NISRA](#)

Political Opinion

Electoral Office data from recent Local Government elections detail the political representation on Ards and North Down Council, The Stormont Executive for this electoral area and Westminster election. This data is an approximate measure of political opinion of the voting electorate within the Borough. Turnout to vote in North Down and Strangford constituencies tend to be lower than the rest of NI suggesting less strong political opinions. Of those who do turn out, the results show preferences for voting Unionist parties.

See table below

Data:

Council Election results

The most recent local council election (22nd May 2015) showed:

	Eligible Electorate	Votes Polled (% Turnout)	Elected Candidate							
			DUP	Sinn Féin	UUP	SDLP	Alliance	Independent	TUV	Green
Northern Ireland	1,243,649	638,332 (51.3%)	130	105	88	66	32	15	13	4
Ards and North Down Borough Council	112,077	47,161 (42.1%)	17		9	1	7	2	1	3
Ards Peninsula (DEA)	16,656	7,369 (44.2%)	3		1	1	1			
Bangor Central (DEA)	17,194	6,678 (38.8%)	2		2		1			1

Bangor East and Donaghadee (DEA)	16,956	6,915 (40.8%)	3	1	1	1	1		
Bangor West (DEA)	13,479	5,448 (40.4%)	2	1	1				1
Comber (DEA)	13,681	6,272 (45.8%)	2	1	1			1	
Hollywood and Clondeboye (DEA)	14,158	6,229 (44.0%)	2	1	1				1
Newtownards (DEA)	19,953	8,250 (41.4%)	3	2	1	1			

Source:

[The Electoral Office, NI](#)

Since the election in 2014 for local Councillors a number of changes to the political make-up of the Council have taken place. The current makeup of the Council as at December 2017 is:

18 DUP, 8 UUP, 3 Independents, 2 Greens with 7 Alliance, 1 SDLP and 1 TUV.

Racial Group	<p>In relation to the resident population NISRA, NINIS and Northern Ireland Strategic Migration Partnership data provide up to date data. The 2011 census showed that 32,000 (1.8%) of the usually resident population in Northern Ireland is from a minority ethnic background. Within the borough, the 2011 Census showed that 1.5% (2,300) were from a minority ethnic background. Across the borough this ranged from 5.2% in Loughview ward to 0.3% in Lisbane ward.</p> <p>See table below</p> <p>Data:</p> <p>Ethnic Group (Numbers with % in brackets)</p>										
		All usual residents	White	Chinese	Indian	Bangladeshi	Other Asian	Black African	Black Other	Mixed	Other
	Northern Ireland	1,810,863 (100%)	1,778,449 (98%)	6,303 (0%)	6,198 (0%)	540 (0%)	6,089 (0%)	2,345 (0%)	1271 (0%)	6,014 (0%)	3,654 (0%)
	Ards and North Down Borough Council	156,672 (100%)	154,365 (99%)	406 (0%)	283 (0%)	177 (0%)	415 (0%)	139 (0%)	132 (0%)	556 (0%)	199 (0%)
	Donaghadee (DEA)	20,560 (100%)	27,841 (99%)	105 (0%)	20 (0%)	111 (0%)	30 (0%)	8 (0%)	6 (0%)	75 (0%)	15 (0%)
	Bangor (DEA)										

Source:

[Ethnic Group, Census 2011, NISRA](#)

Age		<p>NISRA have published population projections for the Borough which show that the proportion of those aged 85 and over are expected to more than double within the next 25 years.</p> <p>ANDBC has the highest % population of older people in Northern Ireland.</p> <p>See table below</p> <p>Data:</p> <p>Age Groups (Numbers with % in brackets)</p> <table border="1" data-bbox="464 449 1606 848"> <thead> <tr> <th></th> <th>0-15</th> <th>16-39</th> <th>40-64</th> <th>65+</th> <th>Total</th> </tr> </thead> <tbody> <tr> <td>Northern Ireland</td> <td>385,200 (21%)</td> <td>583,116 (31%)</td> <td>591,481 (32%)</td> <td>291,824 (16%)</td> <td>1,851,621 (100%)</td> </tr> <tr> <td>Ards and North Down Borough Council</td> <td>29,801 (19%)</td> <td>43,239 (27%)</td> <td>54,094 (34%)</td> <td>31,663 (20%)</td> <td>158,797 (100%)</td> </tr> <tr> <td>Donaghadee (DEA)</td> <td>5,618 (20%)</td> <td>8,441 (30%)</td> <td>9,612 (34%)</td> <td>4,412 (16%)</td> <td>28,083 (100%)</td> </tr> <tr> <td>Bangor (DEA)</td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> </tbody> </table> <p>Sources:</p> <p>Demography and Methodology Branch, NISRA</p> <p>World Health Organization</p>		0-15	16-39	40-64	65+	Total	Northern Ireland	385,200 (21%)	583,116 (31%)	591,481 (32%)	291,824 (16%)	1,851,621 (100%)	Ards and North Down Borough Council	29,801 (19%)	43,239 (27%)	54,094 (34%)	31,663 (20%)	158,797 (100%)	Donaghadee (DEA)	5,618 (20%)	8,441 (30%)	9,612 (34%)	4,412 (16%)	28,083 (100%)	Bangor (DEA)															
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Marital Status		<p>The 2011 Northern Ireland Census showed that 48% of adults (those aged over 16 years of age) in Northern Ireland were either married or in a registered same-sex civil partnership. Within the borough, 54% of adults fell into this category. This varies across the borough from 36% in Central (Ards) ward to 64% in Lisbane ward.</p> <p>See table below</p> <p>Data: Marital Status (All aged 16+) (Numbers with % in brackets)</p> <table border="1" data-bbox="464 1215 1606 1873"> <thead> <tr> <th></th> <th>All usual residents</th> <th>Single (never married or never registered a same-sex civil partnership)</th> <th>Married</th> <th>In a registered same-sex civil partnership</th> <th>Separately living but still legally married or still legally in a same-sex civil partnership)</th> <th>Divorced or formerly in a same-sex civil partnership which is now legally dissolved</th> <th>Widowed or surviving partner from a same-sex civil partnership</th> </tr> </thead> <tbody> <tr> <td>Northern Ireland</td> <td>1,431,540 (100%)</td> <td>517,393 (36%)</td> <td>680,831 (48%)</td> <td>1,243 (0%)</td> <td>56,911 (4%)</td> <td>78,074 (5%)</td> <td>97,088 (7%)</td> </tr> <tr> <td>Ards and North Down Borough Council</td> <td>126,945 (100%)</td> <td>36,730 (29%)</td> <td>67,866 (53%)</td> <td>123 (0%)</td> <td>4,328 (3%)</td> <td>8,548 (7%)</td> <td>9,350 (7%)</td> </tr> <tr> <td>Donaghadee (DEA)</td> <td>22,593 (100%)</td> <td>6,836 (30%)</td> <td>11,717 (52%)</td> <td>24 (0%)</td> <td>844 (4%)</td> <td>1,593 (7%)</td> <td>1,579 (7%)</td> </tr> <tr> <td>Bangor</td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> <td></td> </tr> </tbody> </table>		All usual residents	Single (never married or never registered a same-sex civil partnership)	Married	In a registered same-sex civil partnership	Separately living but still legally married or still legally in a same-sex civil partnership)	Divorced or formerly in a same-sex civil partnership which is now legally dissolved	Widowed or surviving partner from a same-sex civil partnership	Northern Ireland	1,431,540 (100%)	517,393 (36%)	680,831 (48%)	1,243 (0%)	56,911 (4%)	78,074 (5%)	97,088 (7%)	Ards and North Down Borough Council	126,945 (100%)	36,730 (29%)	67,866 (53%)	123 (0%)	4,328 (3%)	8,548 (7%)	9,350 (7%)	Donaghadee (DEA)	22,593 (100%)	6,836 (30%)	11,717 (52%)	24 (0%)	844 (4%)	1,593 (7%)	1,579 (7%)	Bangor							
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		Source: Northern Ireland 2011 Census, Marital Status																											
	Sexual orientation	Summary: It should be noted that no reliable data is available on sexual orientation-NISRA are currently examining methodology on how to measure this. However, the 2011 census indicates that less than 1% of the Northern Ireland adult population (those aged 16 years and over) were in a registered same-sex civil partnership. This was similar to the borough as a whole. The Continuous Household Survey in Northern Ireland estimated this figure between 0.9% and 1.9% in 2015-2016. The Office for National Statistics estimates a similar range for the United Kingdom (1.7%). Source: Northern Ireland 2011 Census, Marital Status ONS 2015 Sexual Identity																											
	Men & Women generally	According to census (NISRA) almost half of the population of Northern Ireland were male (49%) and this was similar throughout Ards and North Down Borough Council (48%). Comber settlement showed the same as the borough as a whole (48% males and 52% females). See table below Data: <table border="1" data-bbox="464 961 1572 1266"> <thead> <tr> <th></th> <th>Males</th> <th>Females</th> <th>All</th> </tr> </thead> <tbody> <tr> <td>Northern Ireland</td> <td>887,323 (49%)</td> <td>923,540 (51%)</td> <td>1,810,863 (100%)</td> </tr> <tr> <td>Ards and North Down Borough Council</td> <td>75,920 (48%)</td> <td>80,752 (52%)</td> <td>156,672(100%)</td> </tr> <tr> <td>Donaghadee (DEA)</td> <td>13,596 (48%)</td> <td>14,487 (52%)</td> <td>28,083 (100%)</td> </tr> <tr> <td>Bangor (DEA)</td> <td></td> <td></td> <td></td> </tr> </tbody> </table> Source: Age Structure, Census 2011, NISRA Review of statistical classification and delineation of settlements, NISRA									Males	Females	All	Northern Ireland	887,323 (49%)	923,540 (51%)	1,810,863 (100%)	Ards and North Down Borough Council	75,920 (48%)	80,752 (52%)	156,672(100%)	Donaghadee (DEA)	13,596 (48%)	14,487 (52%)	28,083 (100%)	Bangor (DEA)			
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	Disability	The 2011 Census (NISRA) showed that 20% of the population in Ards and North Down area had a health issue or disability (including those related to old age) which has lasted or expected to last at least 12 months. (This was similar to the Northern Ireland figure of 21%.) The equivalent figure for Comber Settlement was 20%. See tables below Data: Type of Long-term Condition (self-defined -Census 2011) (Numbers with % in brackets) <table border="1" data-bbox="464 1705 1377 1845"> <thead> <tr> <th></th> <th>Northern Ireland</th> <th>Ards and North Down Borough Council</th> </tr> </thead> <tbody> <tr> <td></td> <td></td> <td></td> </tr> </tbody> </table>									Northern Ireland	Ards and North Down Borough Council																	
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		All usual residents	1,810,863 (100%)	156,672 (100%)
		Deafness or partial hearing loss	93,091 (5%)	9,894 (6%)
		Blindness or partial sight loss	30,862 (2%)	2,840 (2%)
		Communication difficulty	29,871 (2%)	2,314 (1%)
		A mobility or dexterity difficulty	207,173 (11%)	18,082 (12%)
		A learning, intellectual, social or behavioural difficulty	40,177 (2%)	3,000 (2%)
		An emotional, psychological or mental health condition	105,528 (6%)	7,696 (5%)
		Long-term pain or discomfort	182,820 (10%)	16,298 (10%)
		Shortness of breath or difficulty breathing	157,890 (9%)	13,327 (9%)
		Frequent periods of confusion or memory loss	35,616 (2%)	3,092 (2%)
		A chronic illness	118,554 (7%)	11,157 (7%)
		Other condition	94,617 (5%)	8,154 (5%)
		No condition	1,241,785 (69%)	105,765 (68%)
		Ards and North Down Borough Council	13,840	18,080
		Donaghadee (DEA)	2,840	n/a
		Bangor (DEA)		

Dependents	<p>Summary: In considering this dimension, the following have been included: persons with responsibility for the care of a child, children, a person with a disability and or an older person. According to the Continuous Household Survey, 2013-2016, 37% of Ards and North Down claimed to have a dependent (This did not differentiate on the type of dependent). According to the 2011 Census, 7,474 households in Ards and North Down had a dependent child under the age of 4 (This might give an indication on the numbers who would have buggies or prams).</p> <p>Sources: Continuous Household Survey</p>
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11.	Based on data previously provided what are the needs, experiences and priorities for each of the following categories, in relation to this policy/decision?
Religious Belief	The purpose of this policy is to inform visitors to Bangor

Political Opinion	Harbour and Donaghadee Harbour about Operation Lion which took place on 24 and 25 April 1914. It is essential the plaques are factually correct, do not present any opinion on the events or the subsequent actions, and will be easily read and understood by any individual in the area. The print and graphics should be raised, the plaques located at a height from the ground of approximately 1.2 meters and the language in plain English with translations in a range of languages available in the local Visitor Information Centres.
Racial Group	
Age	
Marital Status	
Sexual orientation	
Men & Women generally	
Disability	
Dependents	

Does this Policy require an Equality Impact Assessment?

1.	What is the likely impact on equality of opportunity for each of the Section 75 categories?		
		Detail of Impact	Level of Impact Minor/Major/None
	Religious Belief	As the plaques current wording uses an adjective 'audacious' this provides an opinion and therefore is not providing individuals with facts only. This may contribute to the misinterpretation of the value of historical facts.	Major
	Political Opinion		
	Racial Group		
	Age		
	Marital Status		
	Sexual orientation		
	Men & Women generally		
	Disability		
	Dependents		

2.	Are there opportunities to better promote equality of opportunity for people within the Section 75 equality categories?		
		If "Yes", provide details	If "No", provide details
	Religious Belief	Yes. By the reviewing of the wording as proposed to state the historical facts only. Further information could be made to the crane that is still in existence on Donaghadee Harbour.	
	Political Opinion		
	Racial Group		
	Age		
	Marital Status		
	Sexual orientation		
	Men & Women generally		
	Disability		
	Dependents		

3.	To what extent is the Policy likely to impact on Good Relations between people of different religious belief, political opinion or racial group?		
		Details of Impact	Level of Impact Minor/Major/None
	Religious Belief	Some people may consider the plaques and the information they display not to promote good relations because they give an opinion that can be interpreted as in support of the activities of	
	Political Opinion		
	Racial Group		

	Operation Lion and thus not inclusive of all identities.
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4.	Are there opportunities to better promote Good Relations between people of different religious belief, political opinion or racial group?		
		If "Yes" provide details	If "No" provide details
	Religious Belief	Yes Through the reviewing of the wording as proposed to state the historical facts only.	
	Political Opinion		
Racial Group			

Additional Considerations

Multiple Identity Considerations	Details of Impact or potential impact (Positive/Negative)
<p>Are there any potential impacts of the policy decision on people with multiple identities? (e.g. disabled minority ethnic persons)</p> <p>Where appropriate provide details of data on the impact of the policy on people with multiple identities. Specify relevant Section 75 categories concerned.</p>	<p>Yes.</p> <p>The current proposed wording has the potential to offend a range of multiple identities including many from the Roman Catholic/Republican/Nationalist community; although it may also offend some from the Protestant/Unionist/Loyalist community who do not support those actions of over 100 years ago or the plaques interpretation of the actions. They may also not be supported by individuals, and in particular those from the younger age groups, who wish to see Northern Ireland move forward and do not consider reminders of any political/religious history to be appropriate or supportive of an inclusive and peaceful society.</p> <p>It may also negatively impact on individuals if the chosen location of the plaque is not easily accessible or at a height or in script that is not easily readable.</p>

Disability Discrimination Order (NI) 2006

Does this proposed policy provide an opportunity to:	Yes / No	Explain your reasoning:
<ul style="list-style-type: none"> - <u>better promote positive attitudes</u> towards disabled people - <u>increase participation</u> by disabled people in public life 	Yes	<p>The plaques, should they be installed have been recommended to be embossed to enable those with a visual impairment to read them, to be located at a 1.2 metre height for a range of persons to access the information and to be in plain English with graphics.</p> <p>Information on the plaques will also be made available at local Visitor Information Centres for those that require paper copies</p>

		or additional contextual and historical information.
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Monitoring Arrangements

Section 75 places a requirement on the Council to have equality monitoring arrangements in place in order to assess the impact of policies and services, help identify barriers to fair participation and to better promote equality of opportunity.

Outline what data you could collect in the future in order to monitor the impact of this policy / decision on <u>equality, good relations and disability duties</u>	Comments and Complaints received in relation to the historical or contextual information or relevance contained on them should the plaques be erected/installed.
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I can confirm that the proposed policy / decision has been screened for: -

x	Equality of opportunity and good relations
x	Disabilities duties

On the basis of the answers to the screening questions, I recommend that this policy / decision is: -

<input type="checkbox"/>	Screened Out – No EQIA necessary (no impacts)
	Screened Out – Mitigating Actions (minor impacts)
	Screened In – Necessary to conduct a full EQIA
	Please detail actions to be taken:

Screening assessment completed by: -

Name: Amanda Martin
 Title: Head of Administration
 Date: April 2018
 Signature:

Director/Head of Service decision approved by:

Name: Wendy Monson
 Title: Director of Organisational Development and Administration
 Date: April 2018
 Signature:

If an Equality Impact Assessment is required

Priority Rating for	Priority Criterion	Rating
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	Timetabling an Equality Impact Assessment. (1-3)	Effect on equality of opportunity and good relations	
		Social need	
		Effect on people's daily lives	
		Relevance to a public authority's functions	

Is this Policy Affected by Timetables established by other relevant Public Authorities?	
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Monitoring Recommendation	
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Approval and Authorisation Screened by:	Position/Job Title:	Date:
	Head of Administration	April 2018
Approved by:	Director of Organisational Development and Administration	April 2018